52 Catherine Street Newport, RI 02840 July 26, 2021

Ms. Stephanie Pires Mr. Guy Weston Zoning Board of Review City of Newport 43 Broadway Newport, RI 02840



RE: Appeal of the Decision of the Historic District Commission regarding the Application of Dr. George Kates and Ms. Demetra Kates, Trustees, 52 Catherine Street, Plat 22, Lot 117, for permission to install solar panels.

Dear Ms. Pires and Mr. Weston,

The denial is in clear error and lacks support by the weight of the evidence.

The building is a "non-contributing building." (page 1, line 30, and page 2, line 10)\*

The Secretary of the Interior guidance on solar panels in historic districts (page 1, lines 41 and 42)\* makes no mention of "non-contributing buildings." In each example given by Technical Preservation Services ("stewards of the Secretary of the Interior's Standards for the Treatment of Historic Properties") the building used as an example is referred to as "historic."

Solar panels are not mentioned in the Historic District Commission's guidelines (page 1 lines 43 and 44).\*

Furthermore, <u>Newport Standards for Treatment of Historic Properties (page 2, lines 23 thru 34):\*</u>

17.80.060.B.1 Compatibility-

-this Standard makes no mention of "if panels can be seen from the street" (page 1, line 35)\* and "panels seen from the public right of way is a problem." (page 1, lines 38 and 39)\*

17.80.060.B.2. Preserving Character Defining Features

-this standard states "The Commission may encourage but shall not require..."

Because of the facts listed here, the appellant requests that the decision by the Historic District Commission be reversed.

Respectfully submitted,

George A Kates, appellant

#### Enc:

- 1. Copy of Decision of the Historic District Commission, Re: Application of Dr. George Kates and Demetra Kates, Trustees, 52 Catherine Street, Plat 22, Lot 117, for permission to install solar panels.
- 2. Personal check for \$200

<sup>\*</sup>Reference enclosed document "Decision"

## STATE OF RHODE ISLAND NEWPORT, Sc.

#### HISTORIC DISTRICT COMMISSION CITY OF NEWPORT

In Re:

Application of Mr. George Kates and Demetra Kates, Trustees, 52 Catherine Street, Plat 22, Lot 117, for permission to install solar panels.

#### **DECISION**

This matter came before the Newport Historic District Commission on June 1, 2021. Applicant George Kates and solar panel representative Edmund DiTroia were present to represent the application.

The following testimony was heard on the matter:

- 1. Mr. Kates testifies that 28 solar panels are requested and the panels will be barely visible.
- 2. Mr. Kates presents photographs of proposed solar panel locations and photographs of property from the public right of way.
- 3. Mr. Kates testifies that the panels to the South will not be visible but the panels on the garage will be slightly visible from the public right of way but says the panels will be black and blend with the roof.
- 4. Mr. Kates testiefies that the building was contructed 1976 and it is not historic.
- 5. Commissioner Bjork cites the staff report stating that the property is listed a s non- contributing building
- 6. Mr. DiTroia testiefies that all conduit runs will be hidden and the panels are high end and will blend with the roof.
- 7. Commissioner Elliott says that if panels can be seen from the street the panels should not be installed or the panels should be installed elsewhere.
- 8. Commissioner Ross states that panels seen from the public right of way is a problem.
- 9. Chairman Bjork references the Secretary of the Interior guidance on solar panels in historic districts. Visibility from the street is where the line is drawn according to those guidelines. He also states solar panels are not referenced directly in the Commission's guidelines.

Application of Mr. George Kates and Demetra Kates, Trustees, 52 Catherine Street, Plat 22, Lot 117

10. Mr. Kates references two other homes in the neighborhood that have solar panels and reminds the commission that the home is from 1976.

After consideration of testimony and evidence introduced at hearing, the Commission considered the following as findings of fact:

- 52 Catherine Street is located within the Kay Catherine Old Beach Road National Register Historic District and the Newport Local Historic District.
- 52 Catherine Street is listed as a non-contributing building in the Kay
   Catherine Old Beach Road National Register Historic District as the
   following:

House (ca 1976): A 1½-story, 5-bay-façade, center-entrance, L-plan, saltbox gambrel-roof Neo-Colonial house with poured-concrete foundation, brick-clad façade, off-center principal entrance with sidelights, 2-stall garage in ell that extends north from east end of east elevation, and small chimney north of the east end of the ridgeline. This house was constructed on a lot subdivided in the 1950s from the mid-19th-century Van Rensselaer estate, which occupied a large lot extending along Catherine Street from Ayrault Street to Rhode Island Avenue.

3. The applicable Newport Standards for Treatment of Historic Properties are:

**17.80.060.B.1.** Compatibility – The alteration of a Non-Contributing Structure shall be generally of such size, scale, siting, massing, set back, materials, and detail as will be compatible with other structures in the surrounding historic district.

17.80.060.B.2. Preserving Character Defining Features – The Commission may encourage but shall not require owners to preserve distinctive features, finishes, construction techniques or examples of craftsmanship that are present in a Non-Contributing Structure which add to the character of the surrounding district.

Upon a motion duly made and seconded, the Commission found that the proposed changes being in conflict with the aforementioned Newport Standards for Treatment of Historic Properties; therefore the request for a Certificate of Appropriateness was denied on a 5-0 vote. Nay: Mr. Adams, Mr. Ryan, Mr. Ross, Mr. Elliott, Mr. Bjork

The application failed to receive four or a majority of affirmative votes from the seven members voting, therefore pursuant to Section 17.88.040(C)(3)(f) of the code, the application was denied.

# In The Matter Of:

Newport Historic District Commission

52 Catherine Street, Plat 22, Lot 117

June 1, 2021



1	STATE OF RHODE ISLAND				
2	CITY OF NEWPORT				
3	HISTORIC DISTRICT COMMISSION				
4					
5	PORTION OF PROCEEDING IN RE: Application of George Kates and Demetra Kates, Trustees, 52 Catherine Street, Plat 22, Lot 117.				
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7					
8	DAME: Tuno 1 2021				
9	DATE: June 1, 2021 TIME: 6:00 p.m.				
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11					
12	(MEETING HELD REMOTELY IN COMPLIANCE WITH				
13	EXECUTIVE ORDER 21-22(2) AND 20-46-1(a)				
14					
15	MEMBERS PRESENT VIA VIDEOCONFERENCE:				
16	Karl Bjork, Chairperson Michael Ryan, Secretary Howard Elliott				
17	Donald Ross				
18	Richard Adams				
19					
20	ALSO PRESENT VIA VIDEOCONFERENCE:				
21	Helen Johnson, Historic Preservation Planner				
22					
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13	EXHIBITS	
14	No exhibits marked at this portion of hearing.	
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1 THE CHAIRPERSON: All right. We will 2 move to the next Application for 52 Catherine 3 Street. Mr. Adams, if you can read that 4 Application. 5 MR. ADAMS: This is the Application of 6 Mr. George Kates and Demetra Kates, Trustees, 7 52 Catherine Street, Plat 22, Lot 117, for 8 permission to install solar panels. 9 THE CHAIRPERSON: Mr. Kates, if you can 10 turn your video on, and be sworn in. 11 GEORGE KATES 12 Being present via videoconference, and by the 13 Executive Order by the Supreme Court of Rhode 14 Island regarding COVID-19, and by agreement of the 15 parties not being required to see a valid form of 16 identification, being duly sworn, testifies as 17 follows: 18 COURT REPORTER: State your name for the 19 record. 20 THE WITNESS: George Kates. 21 THE CHAIRPERSON: Welcome, Mr. Kates. 22 you have something you want to share on your screen, and talk to us about your project? THE WITNESS: Well, I'm not really too computer savvy. I sent you all of the pictures,

which you, all, have; and, apparently, you have them somewhere on the computer. If you want to hook me up to that, that's fine; but I think it's pretty simple, we want 28 solar panels. If you, all, have the pictures there in front of you, on the very high roofs, we have two roofs where they are going to be placed, 20 on the south roof — and Mr. Ditroia, he is from the Renewable Energy company.

MR. DITROIA: Sorry about that; just figuring out how to use the phone.

THE WITNESS: Anyway, I think you have all of the data and the photos. I tried to take pictures from every angle to see if you can see them, and they are barely visible, if that's what is what you are concerned about. As far as the technical data, they have all of the data sheets. There are 28 panels, 370 watts per panel.

I will open it up for questions now.

THE CHAIRPERSON: First, some procedural stuff. Mr. Ditroia, I see you have joined. Nancy, if you can have Mr. Ditroia sworn in. You need to take yourself off mute, sir.

MR. KATES: You're on mute, Ed. You have to unmute.

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EDMOND DITROIA

Being present via videoconference, and by the Executive Order by the Supreme Court of Rhode Island regarding COVID-19, and by agreement of the parties not being required to see a valid form of identification, being duly sworn, testifies as follows:

COURT REPORTER: State your name for the record.

> THE WITNESS: Edmond Ditroia.

THE CHAIRPERSON: Mr. Kates, it's generally helpful for the Commission if we can see the project.

### (INAUDIBLE/FEEDBACK NOISE)

THE CHAIRPERSON: Mr. Ditroia, if you can go back on mute, that would help.

You did submit things, and I will say that I have looked at them; but in the public setting, it's easier for us to look at them again. Are you able to share your screen? I am happy to help do that.

MR. KATES: I need guidance. I'm not a real techie here.

THE CHAIRPERSON: Do you have your Application on your computer somewhere?

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1 MR. KATES: Do I have it on the computer? 2 No, it's not on my computer. I didn't know I had 3 to do that. It's all new to me. 4 THE CHAIRPERSON: I am going to share my 5 screen, and find your Application. 6 MR. KATES: Oh, terrific. 7 THE CHAIRPERSON: Bear with me. 8 (SCREEN SHARING) 9 THE CHAIRPERSON: All right. So everybody should be seeing my screen, but this is 10 11 your Application, Mr. Kates? 12 MR. KATES: Yes, it is. 13 THE CHAIRPERSON: I will move through the 14 slides, if you want to tell us what is going on. 15 MR. KATES: Okay. I took this 16 photograph, as it says at the top, from Rhode 17 Island Avenue, and it's showing the two roof 18 surfaces that will be covered with solar panels. 19 As you can see, you can't see them at all from 20 Rhode Island. This is from Catherine Street to the 21 east, and I really stretched it. You won't be able 22 to see the south-facing panels, but you will see 23 the ones above the garage a little bit, but you 24 have to look pretty carefully. Am I correct your 25 concern is the appearance, that is what you are

concerned with?

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THE CHAIRPERSON: Generally, in a historic district, yeah, what can be seen from the street, and so forth, and from the houses.

MR. KATES: Okay. That's what I thought. If you can go to the next picture, this is from the corner of Catherine Street and Rhode Island Avenue, and I would challenge anybody to see the panels when they are up there, because I think it's called a mansard roof, Helen, told me, where it's the more horizontal part, then the vertical. They won't be on the vertical, of course. They will be black to match the color of the roof.

Next picture. This is way up west on Catherine Street, actually, in front of 47, where you would be able to see them slightly. You can't see the ones over the garage, but that was the only place where I thought, you know, you could see But I don't think anyone would notice, because they blend with the roof shingles. that's the last picture, except for the aerial So this is from the Aurora program that the wonderful engineers use now from a satellite, and it shows 20 panels on the high roof and the eight panels on the south-facing roof of the garage.

1 We had two trees removed. There were two 2 white birch trees in front of the house. We had 3 them removed to expose that roof to the sun 4 completely. So that's our story. 5 THE CHAIRPERSON: Just so everyone can 6 get their bearings, what streets are these two 7 here? 8 MR. KATES: Rhode Island. That's 9 Catherine Street, and that's Rhode Island. 10 THE CHAIRPERSON: So you are right on 11 that corner, a prominent corner, I would say. 12 MR. KATES: The house was built in Yes. 13 1976, so it's not exactly a historic building in 14 any way, shape, or form. 15 THE CHAIRPERSON: I am reading the staff 16 report, and just to corroborate, it is listed as a 17 noncontributing building. So that's helpful to 18 know. All right. 19 MR. DITROIA: If possible, I would like 20 to add to that. 21 THE CHAIRPERSON: Yes, please. Go ahead. 22 MR. DITROIA: It should be noted, I think 23 Mr. Kates didn't note it, but Mr. Kates spent the 24 money and ordered the Solaria all-black panels,

which it kind of, like, blends right into the

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1 roofline. It's probably one of the most expense 2 panels on the market. In addition, it should be noted that our company, you know, takes pride in 3 4 hiding all conduit lines. We use what is called a 5 deck box, which is nothing more than a flash and an extended junction box, but it's black. 6 It allows 7 us to punch a hole into the attic of the house. 8 Once you're in the attic of the house, all 9 unsightly conduit runs and equipment is hidden in 10 the attic, and we find our way with the electrical 11 chases down to the basement and into the mechanical 12 room, where all of our equipment is. So you are 13 not going to see any conduit runs, or anything of 14 that nature. It will be a nice, clean install. be quite honest with you, that's what separates us from a lot of other companies, is the way we install these.

> THE CHAIRPERSON: With that -- thank you for that -- I am going to open it up to Commission members for questions. I will leave the screen sharing feature on in case we want to look at the pictures. Mr. Elliott.

MR. ELLIOTT: I watched the video on solar panels that you and Helen put together. Ιf you can see it from the street, basically, you're

not supposed to put them in. So it seems to me that if it's going to be on the south side, you are facing the corner, if you can see it, it shouldn't go in, or it should be put somewhere else. I know you want to put it on the south side, because that's where the sun is. I know the house. If you can see it, you are not supposed to do it. That's the regulation, and I would go with that, I guess.

THE CHAIRPERSON: Okay. Mr. Ross.

MR. ROSS: I have been by there several times since this Application was submitted, and I went by there today again. You really could see these from Catherine Street, maybe a little bit from Rhode Island Avenue, but definitely from Catherine Street. So if you can see it, again, as Skip Elliott said, that creates a bit of a problem.

THE CHAIRPERSON: Okay. Thank you, Mr. Ross. Anybody else?

I guess I will say the same. I think what we were all referencing is, you know, the guidance that the Secretary of the Interior has given to the historic communities of the country on the application of solar panels in historic districts, visibility from the street or from somewhere else is where the line seems to be drawn. Obviously,

it's left up to us to interpret those guidance. Solar panels are not referenced directly in our Ordinance, so the Secretary of the Interior has the reference, in my opinion.

Mr. Ditroia, your comments are good ones. I think the technology of solar panels continues to improve, the profiles continue to improve.

Obviously, there is advantages that we all want in terms of the world and sustainability, but we are also trying to balance that with historic fabric of the neighborhoods.

So I am going to take this to a vote. So I am going to then make the motion.

MR. KATES: Can I make a comment?
THE CHAIRPERSON: Sure.

MR. KATES: I learned of two other homes in this Historic District that had solar panels, and I sought them out, and I was able to see the panels. I have lived here for all of these years, and I didn't know they had them. People don't look at roofs like that.

The second argument I would make, it is a 1976 home. It does not conflict with ancient power sources. We have modern cars in our driveway, and you know, there is all kind of things going on. So

1 I think it would be a shame to deny the world, if 2 we each do our little bit of using nonfossil fuels, 3 that all adds up to helping abate climate change. So I would appeal to all of you to think of those 5 things. Thank you. 6 THE CHAIRPERSON: That was well said. 7 do carry that sentiment myself. So with that, just 8 to clarify, I am going to bring this Application to 9 a motion. We do need four positive votes to pass 10 something. So I just call that out as following 11 our Ordinance. 12 So with that, I am going to make a motion to 13 approve the Application for 52 Catherine Street, 14 Plat 22, Lot 117, as presented. 15 MR. ELLIOTT: So moved. 16 MR. ADAMS: Second. 17 THE CHAIRPERSON: All those in favor by 18 roll call: Mr. Elliott. 19 MR. ELLIOTT: No. 20 THE CHAIRPERSON: Mr. Adams. 21 MR. ADAMS: No. 22 THE CHAIRPERSON: Mr. Ryan. 23 MR. RYAN: No. 24 THE CHAIRPERSON: Mr. Ross. 25 MR. ROSS: No.

THE CHAIRPERSON: And I also vote no.

So, Mr. Kates, it's disappointing that we did not approve that. Again, we do respect everything that you're bringing forward, totally understand and agree with the broader concept of solar panels and energy. We are kind of tasked with applying historic standards to each application, and in this case, it got denied. Mr. Elliott, you have a comment.

MR. ELLIOTT: Yes, some of the other people we have talked to have put it on the lawn and have disguised it with bushes, and that worked well for two or three other people. So just maybe that works.

THE CHAIRPERSON: Thanks for that comment. That's correct; we have seen different applications of solar panels.

Thank you, Mr. Kates. Tonight, I'm sorry it did not get approved. All right.

(PORTION OF HEARING CONCLUDED)

C E R T I F I C A T E

accurate, and complete transcription of my notes as

I hereby certify that the foregoing is a true,

taken at the above-entitled hearing.

Manoy S. Caron

NANCY S. CARON, R.P.R., NOTARY PUBLIC

MY COMMISSION EXPIRES 07/30/2025

6/1/2021
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